

## SUBJECT-MATTER INDEX

### A

**AAA (Afghan Adjustment Act of 2023)**, 1468

**ABC settlements**, 1459–1460

**Abortion.** *See* Coercive population control

**ACLU.** *See* American Civil Liberties Union

**Adjustment of status**, 1377–1418

asylees, legal standards for, 1377–1394

admissibility, 1393–1394

applications, 1380–1393

definition of refugee, 1379

firm resettlement, 1379

physical presence, 1377–1379

derivative asylees

death of principal asylee, 1399

loss of derivative relationship, 1400–1401

*nunc pro tunc* applications, 1401–1403

principal asylee no longer a refugee, 1398–1399

in EOIR proceedings, 1380–1384

filing for, 1403–1411

fraud and misrepresentation, 1412–1413

LPRs based on asylee status, 1387–1393

refugees

filing for, 1403–1411

legal standards for, 1394–1397

principal asylee no longer a refugee, 1398–1399

**Administrative notice**

evidentiary standards, 580–581

**Administrative Procedure Act of 1946 (APA)**

case law, 37

Circumvention of Lawful Pathways final rule, 272

delays in processing applications, 24–26, 653–654

interim final rules, 26

rulemaking, 24–26, 267

**Administrative record**

judicial review, post-filing procedures, 1277

**Administrative removal**

aggravated felons, 974–987

CAT, right to request withholding of removal, 975

Form I-851, response to, 974–975

INA §240 removal proceedings, 878, 975

judicial review, 975–976

overview, 974

REAL ID Act, 975

**Administrative review**, 1181–1243

attorney general certifications, 1214–1216

BIA review of IJ decisions, 1181–1213

defensive proceedings, rights of noncitizens, 759

reopen or reconsider, motions to. *See* Reopen or reconsider, motions to

**AEDPA (Antiterrorism and Effective Death Penalty Act of 1996)**

statutory bars to asylum and withholding of removal, 322

**Affirmative asylum procedures**, 615–698

applications, components of, 634–642

asylum interview, 663–661

attorney, role of, 661–662, 672–673

awaiting, 666–667

check-in procedures, 663

children, 1114–1118

conclusion of, 678

confidentiality, 667

dependents, 668–669

documents, submission of, 673–674

failure to appear, 678–681

identity checks, 664

individuals unable to testify on own behalf, 671–672

interpreters, 660–661, 669–671

note-taking, 677

oaths, 667–668

post-interview procedures, 667–678, 681–692

pre-interview procedures, 663–667

preparing, 659–663

questioning, 674–677

representatives, role of, 661–662, 672–673

rescheduling, 662

scheduling, 651–657, 660

supplemental evidence, collection of, 659, 664

witnesses, 673–674

biometrics collection, 650–651, 664, 665

challenging decisions, 696–698

children, 1113–1119

asylum interviews, 1114–1118

decisions, 1118–1119

decisions

approval, 687–689

children, 690–691, 1118–1119

denial, 689–690

referral, 690–691

service of process, 686–691

























































































**Reinstatement of removal**

**Reconsider, motions to.** *See* Reopen or reconsider, motions to

**Record of Proceedings**

contents of, 721–722  
 defensive proceedings, 722  
 evidentiary filings and witness lists, 823  
 review client's file, 722, 724

**Red Cross, International Committee of statelessness, 60****Referral Notice**

affirmative asylum procedures, 683, 690, 691  
 defensive proceedings, 729

**Refugee Act of 1980**

adoption of, 404  
 case law, 37  
 non-refoulement principle, 18  
 refugee, defined, 4–6, 17–18  
 as source of asylum law, 17–18

**Refugee Cash Assistance (RCA)**

asylum-seekers and asylees, 1345

**Refugee Convention.** *See* Convention and Protocol Relating to the Status of Refugees

**Refugee Council USA**

refugee resettlement program, 50

**Refugee Medical Assistance (RMA)**

asylum-seekers and asylees, 1345

**Refugees**

adjustment of status  
   filing for, 1403–1411  
   legal standards for, 1394–1397  
 admission ceiling, 44–45  
 DHS and, 44, 46  
 DOJ and, 51  
 DOS and, 46–47  
 EOIR and, 51  
 expedited removal  
   challenges to, 875–876  
   persons not subject to, 873  
 family reunification, 46–47  
 historical overview, 399–400  
 INA definition, 5, 51, 52, 203  
 ORR and, 49  
 priority system, 45–48  
 private sponsors, 47–48  
 protection of, 44–51  
 refugee admission ceiling, 44–45  
 Refugee Convention and Protocol. *See* Convention and Protocol Relating to the Status of Refugees  
 refugees *sur place*, 63–64, 119, 130–131  
 resettlement, 49–50

security assessment, 48–49  
 special humanitarian concern, groups of, 45–46  
 statelessness and definition of, 62–65  
 termination of status, 1374–1375  
 UNHCR and. *See* United Nations High Commissioner for Refugees  
 USCIS and, 44, 46  
 USRAP and, 44–51  
 Welcome Corps program, 47–48  
 withholding of removal. *See* Withholding of removal

**Refugees International**

Asylum Cooperative Agreements, 962

**Refugee Social Services**

asylum-seekers and asylees, 1346

**Refugee Travel Documents (RTDs)**

benefits for asylum-seekers and asylees, 1322–1325, 1343

**RefWorld (UNHCR)**

other countries, laws of, 40  
 statelessness, 60

**Regional Processing Centers**

establishment of, 50

**Regulations**

"Death to Asylum Rule," 24, 69, 212, 354, 355, 526, 557  
 eCFR, issues with, 24, 52–53, 212, 355, 557  
*Effective Regulations Handout*, 24, 53, 355, 557  
 enjoined, 24, 52–53, 355, 557  
 as source of asylum law, 23–27

**Reinstatement of removal, 976–1012**

consequences of, 985–987  
 determination of applicability, 980–982  
 fingerprints, 988  
 flaws in system, 971–972  
 judicial review, 983–985, 1248  
 overview, 976–977  
 persons not subject to, 978–980  
 persons subject to, 666, 800, 977  
 procedures  
   challenging orders, 989–995  
     petitions for review of reinstatement orders, 989–994  
     reopening or reconsideration, 994–995  
 detention, 995–997  
 expression of fear, 995  
 proceedings before DHS, 987–988  
 reasonable fear standards and procedures, 997–1011  
 reasonable fear determination, 997–1011  
 confidentiality, 1001–1002

decision, 1004  
 Immigration Judges, review by, 1004–1011  
   judicial review of denial, 1005–1007  
   withholding-only, 1007–1011  
 interpreters, 1002–1003  
 interview, scheduling, 1000–1001  
 legal standard, 972, 997–1000  
 representation, 1001  
 testimony and evidence, 1002  
 withdrawals, 1003–1004  
 withholding-only before IJ, 1007–1011  
   individual hearing, 1010–1011  
   master calendar hearing, 1009–1010

**Related relief.** *See specific topic*

**Release from detention.** *See Detention*

### **Religion**

gang violence claims, 503–507  
 persecution and statelessness, 64  
 political opinion or particular social group  
   claims, 153  
 as protected ground for asylum, 148–153  
 special humanitarian concern refugee category,  
   46

**Remain in Mexico policy.** *See Migrant Protection  
 Protocols*

### **Remote appearances**

by telephone, 661

### **Removal proceedings**

adjustment of status as relief from, 1384  
 affirmative asylum procedures, consideration of  
   before filing, 618  
 affirmative proceedings, eligibility, 618–623  
 Asylum Processing Rule, 348–349, 351, 354,  
   397–398  
 CAT protection, 397–398  
 deferral of removal. *See Deferral of removal*  
 detention, 1064–1074  
   DHS responsibilities, 1065–1068  
   Legal Orientation Program, 1069–1070  
   video or telephone hearings, 1070–1074  
 expedited removal. *See Expedited removal*  
 frivolous applications, 562–563  
 procedures for claiming asylum, 51  
 reinstatement of removal. *See Reinstatement of  
 removal*  
 stay of removal  
   BIA administrative review, 1190  
   judicial review, 1272–1275  
   reinstatement order, review of, 990  
   reopen or reconsider, motions to, 1230–1240

withholding of removal, 215–220. *See also*

Withholding of removal

### **Reopen or reconsider, motions to**

appeals, effect on, 1241  
 burden of proof, 1219–1220  
 contents of, 1237–1239  
 defensive proceedings, 859  
 departure from U.S., 1240–1241  
 equitable tolling, 1221, 1233, 1236–1237  
 exceptions to the time and numerical limitations,  
   1221–1235  
   changed country conditions, motion to reopen  
     based on, 1225–1230  
   DHS motions to reopen, 1234  
   *in absentia*, motion to reopen, 1230–1234  
   ineffective assistance of counsel, 1234–1237  
   joint motion to reopen, 1223–1225  
   *sua sponte*, motion to reopen, 1222–1223  
 expedited removal, 878  
 "glitch" in processing, 1225  
 jurisdiction, 1219  
 Migrant Protection Protocols, 981  
 overview, 1185, 1216–1217  
 reconsider, motion to, 1185, 1218  
 removal during the pendency of motions, 1240  
 reopen, motion to, 1217–1218  
 replies, 1240  
 rulings on motions, 1241–1242  
 standard of review and burden of proof, 1219–  
   1220  
 stays of removal, 1239–1240  
 who may make motion, 1185, 1218–1219

### **Replies**

reopen or reconsider, motions to, 1240

### **Representation**

affirmative proceedings, notice of right to, 631  
 asylum interview, 661–662, 672–673  
 children, 1124–1128  
   Biden Administration, 1128  
 compassion fatigue and secondary trauma, 59  
 credible fear determinations, 903  
   attorney, representative, or consultant, role of,  
     908–910  
   Immigration Judges, review by, 908–910  
 defensive proceedings  
   children, 1124–1128  
   noncitizens, 748–754  
   notice of right to, 725  
   rights of noncitizens, 748–754  
 engagement letters, 586  
 expedited removal, 880

**Sexual violence**

- fees, 586
- pro se noncitizen, assistance by attorney, 749, 754, 1272
- reasonable fear determination, 1001
- scope of, 586
- trauma-informed, 589
- unaccompanied children, 750–752

**Request for Correction of Transcript**

- BIA administrative review, 1199

**Request for Dissolution of the Credible Fear**

- Process credible fear determinations withdrawals, 905

**Request for Prompt Hearing, 774****Request for reconsideration or reinterview**

- Asylum Processing Rule, 906–907

**Resettlement bar.** *See* Firm resettlement**Resettlement Support Center**

- case file preparation by, 44
- refugee processing, role of, 48

**Reunification.** *See* Family reunification**Revolutionary Armed Forces of Colombia (FARC)**

- asylum, 132, 163, 205
- CAT protection, 375
- material support ban, 329–330
- nexus, 132
- political opinion and gang violence claims, 502
- threats, 79

**Revolutionary United Front**

- CAT protection, 376
- terrorism as statutory bar to asylum and withholding of removal, 279

**Right to counsel**

- affirmative proceedings, notice of right to, 631
- defensive proceedings
  - notice of right to, 725
  - rights of noncitizens, 748–754

**RMA (Refugee Medical Assistance)**

- asylum-seekers and asylees, 1345

**Robbery**

- statutory bar to asylum and withholding of asylum, 301, 303, 310, 316

**Romania**

- teleconferencing, problems with, 704, 1072

**Root Causes initiative**

- Biden Administration, 236

**RTDs (Refugee Travel Documents)**

- for asylum-seekers and asylees, 1322–1325, 1343

**Rulemaking**

- Administrative Procedure Act, 24–26, 267
- process, 24–25

- requirements, 267

**Russia**

- denationalization, 62
- statutory bars to asylum and withholding of removal, 288

**Rwanda**

- asylum, 154
- extraordinary circumstances exception, 254

**S****Safe third country**

- affirmative asylum procedures, 627–628, 1096–1097
- asylum ineligibility, grounds of, 224–238
- Canada, 225–232, 625, 627–628, 635, 866–865, 937–940
- DHS asylum negotiations, 231
- DOS asylum negotiations, 230
- ineligibility for asylum, 210
- judicial review, restrictions on review, 1249

**Safe Third Country Agreement (STCA)**

- Canada, 225–232, 628, 937–940. *See also* Canada

**San Francisco**

- Asylum Processing Rule, 349, 879

**Saudi Arabia**

- Palestinians residing in, 61–62

**Selective Service**

- registration of individuals granted protection, 1344

**Self-incrimination**

- rights of noncitizens, 747

**Service of process**

- BIA administrative review, 1193, 1196
- defensive proceedings, 828
- immigration court filings, 736–737
- IRAC same-day filing service, 1193
- judicial review, 1271

**Sessions, Jeff**

- asylum bans, 402, 411–412

**Severe economic disadvantage**

- as persecution, 84–88

**Sex trafficking**

- gender-based, 426–430
- particular social group (PSG), 156
- UNHCR, 426–427

**Sexual violence.** *See also* Rape

- gender claims, 421–422

**Sheller Center for Social Justice (Temple University)**

asylum claims of those forced to flee El Salvador, Guatemala, and Honduras, annotated index for supporting documents, 608

**Shining Path**

CAT protection, 375

**Sierra Leone**

CAT protection, 376  
statutory bars to asylum and withholding of removal, 279

**Significant possibility standard**

standard of proof, 523–527

**Sixth Amendment**

rights of noncitizens, 748

**Slavery**

asylum, 147  
fear of persecution, 68

**SmartLINK**

supervised release, 1024, 1046

**SNAP (State Nutritional Assistance Program)**

asylum-seekers and asylees, 1345

**Social groups and group membership.** *See*

Particular social groups

**Social Security cards**

for asylum-seekers and asylees, 1304–1306, 1321–1322

**Somalia**

asylum, 110–111, 205  
gender-based violence claims, 419, 438

**Sources of asylum law, 1–41**

Attorney General Opinions, 32  
BIA decisions, 28–32  
case law, 37–39  
CAT, 11–12  
Convention on the Rights of the Child, 14–15  
customary international law, 15–17  
DHS  
Field Manuals, 32–34, 882  
policy directives, memoranda, and statements, 35–37  
domestic law, 17–30  
EOIR policy directives, memoranda, and statements, 35–37  
executive orders, 28  
Geneva Conventions, 13–14  
Internal Agency Guidelines, 32–34  
international law, 1–17  
legacy INS  
*Basic Law Manual*, 35

policy directives, memoranda, and statements, 35–37

other countries, laws of, 39–41

overview, 1

presidential proclamations, 27

Refugee Convention and Protocol, 3–11

non-refoulement principle, 3–4, 6–7

refugee, defined, 4–6

regulations, 23–27

statutes, 17–23

IIRAIRA, 18–20

INA, 17, 18

REAL ID Act, 21–22

Refugee Act of 1980, 17–18

TVPRA, 22–23

USA PATRIOT Act, 20–21

treaties, 1–2

UNHCR, 7–11

Executive Committee Conclusions, 8–9

*Guidelines.* *See* United Nations High

Commissioner for Refugees

*Handbook.* *See* United Nations High

Commissioner for Refugees

Publications, 9–11

USCIS Asylum Officer Basic Training Course, 34–35

**Southern Poverty Law Center**

pro bono legal representation to detained immigrants, 1018

**Soviet Union**

asylum, 153

**Spain**

firm resettlement, 344

Latin American Processing Centers, 236

**Special immigrants, 1427–1429**

Afghanis or Iraqis as U.S. government employees, 1434–1437

Afghan translators, 1434–1437

Iraqi translators, 1434–1437

juvenile status, 1428–1429

**Spouse**

asylum, coercive population control and, 194–196

defensive proceedings, 731

as derivative asylees

accompanying spouses and children, 1331–1333

following-to-join spouses and children, 1333–1343

Form I-589, 634

**Sri Lanka**

terrorism as statutory bar to asylum and  
withholding of removal, 317–318

**Standards of proof**, 521–528

Attorney General, "to satisfaction of," 527–528  
CAT protection, 521, 523, 524  
clear and convincing evidence standard, 527  
clear probability standard, 523  
DHS, 522  
more likely than not standard, 523  
overview, 521–522  
preponderance of evidence, 522  
reasonable possibility standard, 522–523  
significant possibility standard, 523–527

**State criminal prosecutions**

prosecution of border crossers, 961

**State Department (DOS)**

*ABC* settlements, 1459–1460  
affirmative proceedings  
  confidentiality, 634, 667  
  interpreters, 671  
  NOID, 684  
benefits for asylum-seekers and asylees, 1283  
Bureau for International Narcotics and Law  
  Enforcement, 396  
Bureau of Democracy, Human Rights and Labor,  
  573–574  
Bureau of Population, Refugees, and Migration,  
  44, 46  
CAT protection, 352, 358, 394, 398  
  diplomatic assurances, 1373–1374  
  termination of status, 1370  
country condition reports, 126–127, 396, 398,  
  450–451, 546, 573–574, 641, 682, 825  
defensive proceedings (DOS comments), 792  
evidentiary standards, inconsistencies and  
  omissions, 546  
*International Religious Freedom Report*, 148–  
  149  
Office of International Religious Freedom, 148–  
  149  
Resettlement Support Center, 44, 48  
safe third country negotiations, 230  
sexual orientation and gender reports, 450  
situational exemptions, 325, 326–327

**Statelessness**

DHS definition, 57  
family reunification eligibility, 46–47  
firm resettlement, 65  
last habitual residence standard, 60–62  
as legal standard for asylum, 12–13, 57–65

Refugee Convention and Protocol definition of,  
  58

refugee *sur place*, 63–64

*Statelessness Handbook* (UNHCR), 57

**Stateless Protection Act**, 12–13, 60

**State Nutritional Assistance Program (SNAP)**  
  asylum-seekers and asylees, 1345

**Status inquiries**

Automated Case Information Hotline, 1208–  
  1209

Automated Status Query (ASQ) system, 803–  
  804, 1200

BIA review of IJ orders, 1208–1209

**Statutes as source of asylum law**, 17–23. *See also*  
  *specific Acts*

**Statutory bars**, 210–211, 273–346, 518–519

aggravated felonies, 294–306

authoritarian regimes' tactics, impact on asylum  
  seekers, 307

discretionary denials, 211–212

firm resettlement, 337–345

national security, danger to, 311–313

non-aggravated felonies, 298–306

particularly serious crimes, 293

persecution of others, 274–292. *See also*  
  Persecution

public health danger rule and danger-to-the-  
  security bar, 313

serious nonpolitical crimes, 306–311

terrorism, 313–337, 518–519

**Stay of removal**

BIA administrative review, 1190

judicial review, 1272–1275

reinstatement order, review of, 990

reopen or reconsider, motions to, 1230–1240

**Sterilization.** *See* Coercive population control

**Stowaways**

affirmative asylum, ineligible, 623–624

expedited removal, 871–872

**Students with F-1 visas**

asylum applications by, 253

**Sudan**

TPS, 253

**Supplemental Security Income**

asylum-seekers and asylees, 1345

**Suspension Clause**

expedited removal orders, 911

**Syria**

fraudulent passport, 214

special humanitarian concern refugee category  
(Priority Two), 46













