

INDEX

3- and 10-year bars. *See* Unlawful presence
§212(c). *See* INA §212(c) relief
§245(i). *See* Adjustment of status

A

Abused women and children. *See* Cancellation of removal; Trafficking in persons; Violence Against Women Act
Accessory after the fact as crime involving moral turpitude, 153
Adjustment of status, 189–217 administrative closure, 213–214 application, 205–207 asylees and refugees, 200–201 biometrics appointment, 206 Cambodian nationals, 190, 468 conditional residence. *See* Conditional permanent residence continuances, 208–211 Cuban nationals, 190, 201–204 defined, 189 dismissal, prosecutorial discretion for, 214 family-based adjustment, generally, 191–192 "fee in" process, 205–206 HRIFA, 190 INA §245(i) benefits, 196–198 individual hearing, 207–208 Laotian nationals, 190, 468 marriage during removal proceedings, 192 NACARA §202, 190 overview, 190 *prima facie* showing of eligibility, 204–205 priority date consideration, 199 procedures, 204–217 readjustment of status, 217 removal of conditional residence, 192–196 special immigrant juveniles, 198–199 status docket, 211–213 termination of removal proceedings, 215–217 VAWA self-petitioners, 198 VAWA waiver for permanent bar, 242–243 Vietnamese nationals, 190, 468

Administrative closure adjustment of status, 213–214 Biden administration restoration, 236, 540–541 *Castro-Tum*, 30, 236 Trump administration, 189, 475–476 without prejudice, 189
Administrative removal orders, 44 judicial review, 528–529
Administrative review, 509–517 appeals to BIA, 509–511 affirmance without opinion, 513 briefing schedule and page limit for briefs, 511–512 motions to remand, 485, 515–516 removal proceedings, 39 standard of review, 525–526 summary dismissal of appeal, 512–513 voluntary departure, effect on, 461
Appeals to federal court. *See* Judicial review
Arriving aliens asylum and withholding of removal, 331 bond hearings. *See* Bond hearings credible fear interviews. *See* Credibility and credible fear determinations
Arson as crime involving moral turpitude, 153
Assault offenses, 148–149
Asylum and withholding of removal, 329–447. *See also* Convention Against Torture adjustment of status, 199–201 arriving aliens, 331 bars to, 379–394 border issues, 435 burden of proof, 318, 360, 365, 375, 377, 390, 395 changed circumstances, 383–384 corroborative evidence, 377–379 credibility determinations, 375–377 credible fear process, 44, 375–377, 438–441 detention during, 443–444 danger to national security, 408 differences between asylum and withholding, 396–398 discretionary form of relief, 372–374 domestic violence-based claims, 355–360 dual nationality, 392 affirmation without opinion, 513 Biden administration memo, 541 briefing schedule and page limit for briefs, 511–512 interlocutory appeals, 484–485 motions to remand, 485, 515–516 removal proceedings, 39 standard of review, 525–526 summary dismissal of appeal, 512–513 voluntary departure, effect on, 461

Attorneys. See Counsel

employment authorization document, 432–434
evidentiary requirements, 374–379
expedited removal, 384–386
extraordinary circumstances, 384–386
family application, 430–432
filing deadline, 379–383
 changed circumstances exception, 383–384
 extraordinary circumstances exception, 384–386
firm resettlement in another country, 389–391
frivolous applications, 387–389
government involvement in persecution or government's inability to control persecution, 369–372
government's inability or unwillingness to control persecutor, 369–372
humanitarian asylum, 341–344
INA §241(b)(3) withholding, 394–396
ineligibility grounds
 frivolous applications, 387–389
 safe third country available, 392–394
membership in particular social group, 353–355, 360–365
Migrant Protection Protocols (MPP), 383, 444–445
nationality, as protected ground, 347–348
nexus to protected ground, 365–369
one-year filing deadline, 379–383
 reasonable period of time, 386–387
outside of person's country of nationality or place of last habitual residence, 331
“particularly serious crime” as bar to asylum and withholding, 389, 424
past persecution, 338–341
 fundamental change in circumstances, 339–341
 humanitarian asylum, 342–343
 internal relocation, 339
persecution, 332–337

 in the aggregate, 337
 in children's cases, 337
credible fear of. *See* Credibility and credible fear determinations
 elements of persecution, 333–337
 ineligibility of those who persecuted others, 399
motivation of persecutor, 335
persons who have participated in persecution of others, 399, 424
political opinion, as protected ground, 350–352
protected grounds, 346–369
 nationality, 347–348
 nexus requirement, 365–369
 particular social group, 353–355, 360–365
 political opinion, 350–352
 race, 347
 religion, 348–350
race, as protected ground, 347
REAL ID Act, 365–366, 374–379, 395
reasonable fear process. *See* Reasonable fear process
reinstated removal order, 443
religion, as protected ground, 348–350
safe third country option, 392–394
serious nonpolitical crimes, statutory bars, 424
standard of proof, 381
stateless asylum-seekers, 332
statutory bars, 398–413
 conviction for particularly serious crimes, 402–404
 firm resettlement in another country, 389–391
 persons who have participated in persecution of others, 405–407
 security grounds, inadmissibility on, 408
 serious nonpolitical crimes, commission of, 404–405
 terrorism-related inadmissibility grounds (TRIG), 408–413
termination of, 413–415
terrorists, 408–413
third country transit ban, 446
Title 42 expulsions, 440–441
unable or unwilling to return or avail oneself of protection, 329, 332
waivers for refugees and asylees [INA §209(c)], 241–242
well-founded fear of persecution, 344–345
withholding of removal under INA §241(b)(3), 394–396
 asylum vs., 396–398

Attorneys. *See* Counsel

B

Battered Immigrant Women Protection Act of 2000, 171

Biden administration

administrative closure and continuances memo, 540–541
appeals memo, 541
asylum changes sought by, 330–331, 360
bond hearings memo, 541–542
DHS memoranda, 537–540
dismissal of proceedings memo, 541
ICE case review procedures (March 2021), 543
motions for relief, stipulations, and motions to reopen memo, 541
NTA memo, 540
prosecutorial discretion memo (May 27, 2021), 189, 198, 199, 204, 211, 214, 429, 474–475, 477, 479, 537, 539, 542–543
Title 42 expulsions, 446

Biometrics, 36, 206, 270, 311–312

Board of Immigration Appeals (BIA)

appeals, 509–511
 affirmance without opinion, 513
 briefing schedule and page limit for briefs, 511–512
 case processing, 511
 motions to remand, 485, 515–516
 standard of review, 513–515, 525–526
 summary dismissal of appeal, 512–513
OPLA role before, 2
removal proceedings, 39
as source of law, 3

- stays of removal, 567
voluntary departure, effect of appeal to, 461
- Bond hearings**, 178–182
Biden administration memo, 541–542
bond availability, 102
bond sponsors, 181
Bond Worksheet, 181
documentation to present on behalf of respondent, 180–181
factors considered in bond re-determination hearing, 179
flight risk concerns, 180
individuals subject to expedited removal, 443
jurisdiction, 179
payment of bond, 181–182
witnesses, 494
- Border issues for asylum cases**, 434–435
- Bribery**
as crime involving moral turpitude, 153
- Burden of proof**
admissibility, 63–64
asylum, 318, 360, 365, 375, 377, 390, 395
CAT, 395
in removal proceedings, 57, 63–65
- Burglary**. *See Robbery, burglary, and theft offenses*
- C**
- CAA**. *See Cuban Adjustment Act of 1966*
- Cambodian nationals**
adjustment of status, 190, 468
- Canada–United States Safe Third Country Agreement**, 393
- Cancellation of removal**
for abused women and children, 312–328
annual cap, 328
battery or extreme cruelty, 317–320
BIA unpublished decisions, 326–327
child applicants including adult children, 316–317
continuous physical presence, 320
extreme hardship, 324–326
foreign laws, 327
- good moral character, 321–323
inadmissible/deportable applicants, 323–324
intake interview, 327–328
marital relationship, 315–316
requirements, 313–315
- INA §212(c) relief [now repealed], 271–279
for LPRs (lawful permanent residents), 255–279
bars to eligibility, 263–265
continuous residence, 258–263
discretionary factors, 265–269
filing procedure, 269–271
status for five years, 256–258
- for non-LPRs, 281–328
annual cap, 310–311
application process, 311–312
continuous physical presence, 283–292
departures that break continuous physical presence, 289–292
eligibility, 281–283
exceptional and extremely unusual hardship, 299–310
good moral character, 292–296
ineligibility grounds, 282
no convictions under INA §§212(a)(2), 237(a)(2), or 237(a)(3), 296–299
- Case flow processing**, 31–32, 62, 205
- Castro-Tum, Matter of**
administrative closure, 30, 236, 476, 482, 540
- CAT**. *See Convention Against Torture*
- CBP (Customs and Border Protection)**, 2
- Centers for Disease Control and Prevention (CDC)**, 88–90
- Changed circumstances**, 383–384
country conditions, changes in, 549–550
- Change of address requirement**. *See also Form EOIR-33*
failure to comply as deportability ground, 128–129
tips for lay advocates, 41–42
- Change of venue**
lay advocate explanation of, 42
- motion for, 28–29
paroled asylum seekers, 383
- Child abuse, as deportability ground**, 170–171
- Child Citizenship Act of 2001**, 50
- Children**. *See Minors*
- CIMTs**. *See Crimes involving moral turpitude*
- Citizenship**
acquisition of, 49–50
derivation of, 50–54
false claim to
as deportability ground, 129–130
as inadmissibility ground, 107–109
how to raise issue of, 54–55
U.S. citizenship, determination of, 48–54
- Clear and convincing evidence**, 64, 122
- Closed proceedings**
motion for, 30
- Commercialized vice**
as inadmissibility ground, 138, 156
- Communicable diseases**
as inadmissibility ground, 89
waivers, 237–238
- Communist/totalitarian party members**
inadmissibility, 97
- Conditional permanent residence**
jurisdiction of immigration court, 195
removal of condition, 192–196
failure to comply with procedural requirements, 194
termination before two-year period, 194–195
termination of, as deportability ground, 126
- Congressional power to deport**, 3–4
- Constitutional violations**. *See also specific amendments*
right to remain silent, 76, 81–83
search and seizure. *See Search and seizure*
- Consulates**
detainee’s right to contact, 14
- Contesting removability**, 47–83
- Continuances**, 477–482
adjustment of status cases, 208–211

Continuous residence/physical presence

- Biden administration memo, 540–541
denial reviewed *de novo*, 485
due process arguments, 486
good cause, 477–478
motion for, 27–28, 208–211
Trump administration memo, 480–481
- Continuous residence/physical presence**
continuous residence vs. continuous physical presence, 263
for LPR cancellation of removal, 258–263
for non-LPR cancellation of removal, 283–292
 departures that break continuous physical presence, 289–292
for VAWA cancellation of removal, 320
- Controlled substances.** *See* Drugs and drug users
- Convention Against Torture (CAT)**, 415–425. *See also* Asylum and withholding of removal
adjustment of status under, 45
Art. 3 withholding or deferral of removal, 416, 423–424
burden of proof, 422–423
consent, instigation, or acquiescence of person acting in official capacity, 419–422
definitions, 417–418
diplomatic assurances, 424
discretionary authority to withhold removal and relief, 177
filing procedure, 425–427
intentional act, 418–419
order denying protection under, review of, 522
reasonable fear of torture, 441–442
unaccompanied children, 427–430
- Convictions.** *See also* specific underlying crimes
acquittals, 136
burden of proof in cases involving, 145–147
categorical approach to, 138–144, 174–175
challenging for immigration purposes, 173–176
 categorical approach, 174–175
 expungement, 175
- minimum sentence or minimum damage, 173–174
 modification of sentence, 176
- circumstance-specific approach, 144–145
definition of, 135
determination of, 135–138
dispositions not constituting, 136–137
diversionary programs, 136
juvenile delinquency, 136, 147
multiple convictions as inadmissibility ground, 155
- Counsel**
access to, 13–14, 41
EOIR Identification Number, requirement of, 13
right to representation
 during questioning by ICE or CBP, 76
 in removal proceedings, 13–14
- COVID-19**
Title 42 expulsions, 440–441, 445–446
- Credibility and credible fear determinations**
asylum and withholding of removal, 44, 375–377, 438–441
 detention during, 443–444
credible fear interviews, 359, 382, 437, 439
- Crimes.** *See also* specific crimes and concepts
acquittals, effect of, 136
challenging as grounds of removal, 172–176
convictions. *See* Convictions
criminal defense counsel's awareness of immigration consequences, 43
differences between asylum and withholding, 396–398
evidence required to establish, 172–173
as grounds of deportability, 156–172
as grounds of inadmissibility, 135, 147–156
 INA §212(h) waivers, 227–230
ICE OCC's burden of proof, 172–173
immigration consequences, resources for evaluating, 176
- multiple criminal convictions, 155
pardons, effect of, 167
“particularly serious crime” as bar to asylum, 389, 424
petty offense exception, 147
returning LPRs and criminal activity, 7–8
stop-time rule
 continuous presence of non-LPRs, 284–289
 continuous residence of LPRs, 260–263
 “under 18” exception, 147
- Crimes involving moral turpitude (CIMTs)**
as deportability ground, 137, 157–158
as inadmissibility ground, 137, 147–155
 exceptions, 147
petty offense exception, 147
- Criminal grounds.** *See* Crimes
- Criminal record checks**, 22–25
- Cuban Adjustment Act of 1966 (CAA)**, 190, 201–203, 257–258
- Custody determination by DHS**, 177–187, 494. *See also* Bond hearings
- Customs and Border Protection (CBP)**, 2

D

- Deferred Action for Childhood Arrivals (DACA)**, 119, 386, 475, 477, 480, 533, 536
 applications (Form I-821D), 469
dismissal of removal proceedings without prejudice, 471
motion to reopen, 554
termination of removal proceedings, 471
U visa waitlist, 469–470
- Dent holding (9th Cir. 2010)**
A files and other documents to be routinely provided, 25
- Department of Homeland Security (DHS)**, 2
- Deportability**
burden of proof, 122
criminal grounds of. *See* Crimes; *specific types of crimes*

- grounds of. *See* Grounds of deportability
inadmissibility vs., 6–8
pardons, effect of, 167
removal proceedings based on, 64–65
waivers, 250–254. *See also* Waivers
- Detention authority**, 177–187. *See also* Bond hearings
arriving aliens, 184–185
during credible or reasonable fear process, 443–444
expedited removal, 186
Joseph hearings, 183–184
mandatory under INA §236(c), 182–183
noncitizens with final order of removal or when detention prolonged under INA §241, 186–187
Visa Waiver Program entrants, 186
- Detentive questioning**, 75–76
- Discovery**, 22–25
- Dismissal of removal proceedings**, 474–475
adjustment of status, 214
Biden administration memo, 541
motion for, 29–30
without prejudice, 471
- Documents and documentation.**
See also Passports and visas
document-related crimes as deportability ground, 128–129
fraud in
 ground of deportability, 129, 172
 ground of inadmissibility, 110–111
possession of immigration document, necessity at time of admission, 111–112
- Domestic violence.** *See also* Violence Against Women Act
as deportability ground, 138, 169–172
 waivers, 171–172, 253–254
asylum based on, 355–360
- Driving while intoxicated**
as crime involving moral turpitude, 149–150
- Drugs and drug users**
abusers and addicts
 deportability, 168
- inadmissibility, 90–91
aggravated felonies, 161–162
controlled-substance convictions
 as deportability ground, 161–162, 167
 as inadmissibility ground, 137, 154–155
crimes involving moral turpitude, 154–155
distribution of small amount of marijuana for no remuneration, 162
exceptions from drug trafficking crime, 162
possession of small amount of marijuana for own use, 167
possession under Federal First Offender Act (FFOA), 175
recidivist enhancement, 162
traffickers
 deportability of, 161–162
 inadmissibility or deportability of, 137
- Dual nationality of asylum-seekers**, 392
- Due process**
continuances, 486
in removal proceedings, 12
violations, 76–78
- E**
- Eligibility for relief**
right to be advised of, 15–16
- El Salvador**
detained citizens of, 21–22
gangs combining economic and political reasons for persecution in, 366
- Employment authorization document**, 432–434
- Employment-based visa preference**, 470
- EOIR.** *See* Executive Office for Immigration Review
- Espionage**
as deportability ground, 130, 169
- Evidence.** *See also* Burden of proof; Witnesses; specific substantive topics
asylum and withholding of removal, 374–379
- CAT evidentiary requirements, 418–419
corroborative evidence, 377–379
discovery, 22–25
examination of evidence, right to, 16–17
exclusionary rule, 66–69
impeachment, 81
motions to suppress, 30, 65–81, 495
rules of evidence, 494, 497.
See also Federal Rules of Evidence
- Executive Office for Immigration Review (EOIR).** *See also* Appeals to BIA
Obama administration memos, 533–535
Operating Policies and Procedures Memoranda (OPPMs) and Policy Memoranda (PMs), 61
phone system for confirming date, place, and time of hearing, 41
structure of, 1–2
website information for confirming date, place, and time of hearing, 41
- Exhaustion of remedies**, 526
- Expedited removal**, 43–44
asylum-seekers, 384–386
Biden administration review of, 436
bond hearings, 443
credible fear process, 437, 438–439
detention authority, 443
incompetency, presence of, 21
judicial review, 519, 520, 527
Trump administration expansion of, 435–436
- Expert witnesses**, 495–496
- Export control violations**
as inadmissibility ground, 92–93
- Extension of time to submit documents**
motion for, 28
- Extreme hardship**
definition of, 221–224
documenting, 224–227
inadmissibility waivers, 221–227

Failure to attend removal proceedings

- for non-LPR cancellation of removal, 299–310
for VAWA cancellation of removal, 324–326
legacy INS memo, 325–326
- F**
- Failure to attend removal proceedings**
as inadmissibility ground, 104–105
- Falsification of documents**
as deportability ground, 128–130
- Family-based adjustment of status**, 191–192
- Family Unity Program**, 127, 197
- FARRA (Foreign Affairs Reform and Restructuring Act)**, 415
- Federal Controlled Substances Act**, 162
- Federal First Offender Act (FFOA)**, 175
- Federal Rules of Appellate Procedure (FRAP)**, 523
- Federal Rules of Evidence**, 494, 495–496, 498–499
- Felons**. *See* Aggravated felons
- Fifth Amendment rights**
motion to suppress evidence obtained in violation of, 30
removal proceedings, 4, 12, 14
right to remain silent, 76, 81–83
violations of, 76–78
- Fingerprinting**. *See* Biometrics
- Firearms offenses**
as deportability ground, 168–169
- Firm resettlement in another country**, 389–391
- Fleeing the police**
as crime involving moral turpitude, 153
- Flight risk concerns**
bond hearings, 180
- FOIA requests**, 22–25, 42
- Foreign Affairs Reform and Restructuring Act (FARRA)**, 415
- Foreign Operations Export Financing, and Related Programs Appropriations Act (FOAA 2001)**, 190
- Foreign policy**
- as basis for deportability, 131
as basis for inadmissibility, 96–97
- Form EOIR-26, Notice of Appeal from a Decision of an Immigration Judge**, 509
- Form EOIR-26A, Request for Fee Waiver**, 509
- Form EOIR-27, Notice of Entry of Appearance as Attorney or Representative Before the Board of Immigration Appeals**, 510
- Form EOIR-28, Notice of Entry of Appearance as Attorney or Representative Before the Immigration Court**, 13
case flow processing, 31
pleadings, 34
- Form EOIR-33, Notice of Address Change**, 34, 41–42
- Form G-639, Freedom of Information/Privacy Act Request**
filing of, 23
- Form I-130, Petition for Alien Relative**, 470, 483
- Form I-212, Application for Permission to Reapply for Admission into the United States After Deportation or Removal**, 235, 247–250
- Form I-213, Record of Deportable/Inadmissible Alien**, 63
DHS use to collect data, 5–6
testimony from agent who prepared, 81
- Form I-221, Order to Show Cause**
charging document, 11
proper service, 11
- Form I-222, Notice to Applicant for Admission Detained for Hearing Before Immigration Judge**, 11
- Form I-360, Petition for Asian, Widow(er), or Special Immigrant**, 470
- Form I-485, Application to Register Permanent Residence or Adjust Status**, 200, 472
- Form I-551, Permanent Resident Card or Alien Registration Receipt Card**, 207
- Form I-589, Application for Asylum and for Withholding of Removal**, 471
- Form I-601, Application for Waiver of Grounds of Inadmissibility**, 230, 246
- Form I-602, Application by Refugee for Waiver of Inadmissibility Grounds**, 472
- Form I-693, Report of Medical Examination and Vaccination Record**, 206
- Form I-751, Petition to Remove Conditions on Residence**, 471, 482, 483–484
- Form I-821D, Consideration of Deferred Action for Childhood Arrivals**, 469
- Form I-862, Notice to Appear**
challenging the NTA, 57–60
charging document, 9–10
proper service, 104
- Form I-871, Notice of Intent/Decision to Reinstate Prior Order I-870**, 441
- Form I-872, Notice of Intent/Decision to Reinstate Prior Order**, 441
- Form N-600, Certificate of Citizenship**, 55–56
- Fourth Amendment rights**
detainee questioning, 75–76
exclusionary rule, 66–69
motion to suppress evidence obtained in violation of, 30
reasonable seizure, 73–76
search and seizure, 66–76
- FRAP (Federal Rules of Appellate Procedure)**, 523
- Fraud and misrepresentation**
as aggravated felonies, 165–166
as crime involving moral turpitude, 150–151
as deportability ground, 129
waiver [INA §237(a)(1)(H)], 250–252
document fraud, 110–111
as inadmissibility ground, 105–111
waiver [INA §212(i)], 230–232
marriage fraud, 127–128
- Freedom of Information Act (FOIA)**
requests, 22–25, 42, 377
- Frivolous applications for asylum**, 387–389

G

Genocide or Nazi-sponsored persecution, participation in
as basis for deportability, 131
as basis for inadmissibility, 97–98

Good moral character
cancellation of removal for abused women and children, 321–323
cancellation of removal for non-LPRs, 292–296
VAWA cancellation of removal, 321–323

Government, crimes against
as crime involving moral turpitude, 153

Grounds of deportability, 122–133.
See also specific crimes and concepts

alien smuggling, 126–127
child soldiers, recruitment or use of, 131
citizenship, false claims of, 129–130
conditional permanent residence, termination of, 126
criminal, 135–176
criminal grounds, 135–176
document-related grounds, 128–129
failure to maintain status, 125–126
genocide, participation in, 131
inadmissible aliens, 123–124
marriage fraud, 127–128
national security and related grounds, 130–131
noncitizens present in U.S. in violation of law, 125
overview, 122–123
presence in U.S. in violation of law, 125
public-charge grounds, 131–132
terrorist activity, 131
voting unlawfully, 132–133

Grounds of inadmissibility, 87–122.
See also specific crimes and concepts

child soldiers, recruitment or use of, 98–99
criminal grounds, 135–176
INA §212(h) waivers, 227–230

I**Immigration Marriage Fraud Amendments of 1986, 192**

false claim to citizenship, 107–109
former citizens who renounced citizenship to avoid taxation, 122
fraud and misrepresentation, 105–111
genocide, participation in, 97–98
guardians accompanying excluded noncitizens, 122
health-related grounds, 88–91
illegal entrants and immigration violators, 103–111
labor protection grounds, 102–103
military service, U.S. citizen's avoidance of, 112
miscellaneous grounds, 121–122
national security, 92–99
noncriminal, 85–133
overview, 87
polygamists, 122
prior removal orders or periods of unlawful presence, 112–121
public-charge grounds, 99–102
stowaways, 109–110
terrorist activity, 93–96
totalitarian or Communist party membership, 97
unlawful presence and aliens previously removed, 112–121

Guardians

accompanying excluded noncitizens, 122

Guatemalans. *See* NACARA**H**

Habeas review in district court, 74, 439, 519, 527

Haitian Refugee Immigrant Fairness Act of 1998 (HRIFA), 45, 190, 472

Hardship. *See* Extreme hardship

Health-related grounds of inadmissibility, 88–91
waivers, 237–240

Hearings

bond hearings, 178–182
confirming date, place, and time, 41
in absentia hearings, 40
individual hearings, 37–39

witnesses, 495
Joseph hearings, 183–184
master calendar hearings, 31
pre-hearing motions, 26–31

High-speed flight
as deportability ground, 167

Homeland Security Act of 2002, 2

Humanitarian asylum, 341–344

Human smuggling or trafficking
See Trafficking in persons

I

ICE. *See* U.S. Immigration and Customs Enforcement

Identity theft

as aggravated felony, 166

Illegal Immigration Reform and Immigration Responsibility Act (IIRAIRA)

Act's effect on removal proceedings, 6, 272–273, 275
motion to reopen, right to file, 545

Immigration Act of 1990 (IMMACT)

INA §212(c) relief repealed by, 271

Immigration Advocates Network (IAN), 14

Immigration and Customs Enforcement (ICE)
creation of, 2

Immigration and Nationality Act (INA)

source of law, 3

Immigration Court

jurisdiction, 195, 472
noncompliance with order of, 43
procedural rules and best practices, 61–62
trial skills, 489–507. *See also* Trial skills

Immigration Court Practice Manual, 3

filing deadlines, 35
interpreters, provision of, 14

Immigration Judge Benchbook

on right to be advised of eligibility for relief, 15–16

Immigration Marriage Fraud Amendments of 1986, 192

Immunizations, lack of

Immunizations, lack of
as inadmissibility ground, 89
waivers, 238–240

Impeachment evidence, 81
INA §212(c) relief, 271–279
application for, 279
background, 271–273
discretion in, 276–278
eligibility, 274–276
extended to deportability, 273–274
motions to reopen to apply for, 278–279

In absentia hearings, 40

In absentia orders
entry of, 104
motions to rescind or reopen, 560–567

Inadmissibility
as basis for deportability, 123–128
burden of proof, 63–64, 86–87
criminal grounds of. *See* Crimes; *specific types of crimes*
deportability vs., 6–8
evaluating charges of inadmissibility, 87
grounds of. *See* Grounds of inadmissibility overview, 85–86
waivers, 227–250. *See also* Waivers

Individual hearings, 37–39
appropriate dress for, 42
consequences of missing court date, 42
witnesses, 495

Ineffective assistance of counsel, 552–553

Intensive Supervision of Appearance Program (ISAP), 42

Internal relocation, 339

Interpreters

EOIR memorandum for cases with child witnesses, 489–490
request for, prior to trial, 489–490
right to, 14–15

J

Joseph hearings on detention authority, 183–184

Judicial removal orders, 45

Judicial review, 519–529

912

of administrative removal orders, 528–529
consolidation of petitions for review, 527

Convention Against Torture (CAT) claims, 522
exhaustion of remedies, 526
of expedited removal of inadmissible aliens, 519, 520, 527
facts limited to administrative record, 525
filing deadlines, 523–524
habeas review in district court, 74, 439, 519, 527
of judicial removal orders, 528–529
jurisdiction, 519–523
motion to reopen, appeal of denial of, 568
of nationality claims, 527–528
no automatic stay, 524
no loss of jurisdiction, 526
petition for review, 485, 523–527
post-judgment review, 527
procedural rules, 523–527
respondent (U.S. Attorney General), 523
standard of review, 525–526
venue, 524
voluntary departure, 524–525

Jus soli principle, 48

Juveniles. *See* Minors

K

Kim Memo (May 28, 2013), 428

L

Labor protection
basis for inadmissibility, 102–103

Laotian nationals

adjustment of status, 190, 468

Lawful permanent residents (LPRs)

adjustment. *See* Adjustment of status
cancellation of removal for, 255–279
relief from removal. *See specific types of relief*
returning LPRs, 7–8

REPRESENTING CLIENTS IN IMMIGRATION COURT, 6TH ED.

Lay advocates assisting respondents
practice tips for, 40–43

Legal services

right to receive list of available services, 14

LPRs. *See* Lawful permanent residents

M

Mail fraud

as crime involving moral turpitude, 153

Marriage

fraud as deportability ground, 127–128
Immigration Marriage Fraud Amendments of 1986, 192
during removal proceedings, 192

Master calendar hearings

case flow processing, effect of, 31–32, 62, 205
EOIR policy memorandum (April 2021), 364
motion for, 31
procedure of, 31

Mental disorders

accommodations at trial, requests for, 491
as inadmissibility ground, 89–90
waivers, 238

motion to reopen, 555–556
special rules for mentally incompetent persons in removal proceedings, 19–21

Migrant Protection Protocols (MPP), 383, 444–445

Military Selective Service Act, 169

Military service

leaving U.S. to avoid or evade in time of war or national emergency, 112

Minors

adjustment of status for special immigrant juveniles, 198–199, 470
asylum-seekers, persecution of, 337
cancellation of removal for abused children. *See* Cancellation of removal
child abuse as deportability ground, 170–171

- children born out of wedlock, citizenship of, 48–49
 child soldiers
 deportability of those engaged in recruitment or use of, 131
 inadmissibility of those engaged in recruitment or use of, 98–99
 CIIMT convictions, exceptions for, 136, 147
 DACA. *See* Deferred Action for Childhood Arrivals (DACA)
 Deferred Action for Childhood Arrivals (DACA), 119
 derivation of citizenship, 50–54
 juvenile delinquency as deportability or inadmissibility grounds, 136, 147
 motions to reopen, 554–555
 removal proceedings, 17–19
 sexual abuse of, as aggravated felony, 160–161
 sole legal custody of child and citizenship issues, 52
 special immigrant juveniles (SIJs)
 adjustment of status, 198–199, 470
 petitions (Form I-360), 470
 waivers [INA §101(a)(27)(J)], 243–244
 unaccompanied, 18–19
 Convention Against Torture provisions, 427–430
 USCIS jurisdiction for asylum applications, 471, 472–473
Misrepresentation. *See* Fraud and misrepresentation
Moral character. *See* Good moral character
Moral turpitude. *See* Crimes involving moral turpitude
Motions
 to dismiss in adjustment cases, 214
 in limine, 80
 pre-hearing, 26–31
 for relief, 541
 to remand on BIA appeals, 485, 515–516
 to reopen/reconsider, 486, 545–568
 age of respondent, 554–555
 bars to reopening, 549–560
 Biden administration memo, 541
 changed country conditions, 549–550
 claim to legal status, 553–554
 comparison of motion to reopen to motion to reconsider, 546–547
 departure bar, 557–558
 effect on period of voluntary departure, 524–525
 equitable tolling, 551–552
 government interference, 556–557
 INA §212(c) relief, 278–279
 in absentia orders, 560–567
 ineffective assistance of counsel, 552–553
 jointly filed motions, 551
 mental illness of respondent, 555–556
 numerical limit on motions, 549
 overview, 545–546
 procedural requirements, 547–549
 reinstatement bar, 558–559
 stay of removal, 567
 sua sponte reopening, 557
 time bar, 549–557
 VAWA, 551
 where to file, 547
 for stipulations, 541
 to suppress evidence, 65–81, 495
 preparation of, 79–81
Multiple criminal convictions
 as deportability ground, 157–158
 as inadmissibility ground, 155
Murder and manslaughter
 as aggravated felony, 160–161
 as crime involving moral turpitude, 149
N
NACARA (Nicaraguan and Central American Relief Act)
 adjustment of status eligibility, 190
 oversubscribed employment-based visa preference, 470
 section 202 adjustment, 190
 section 203 reinstatement of removal, 45
 smuggling and unlawful entry, 110
 VAWA cancellation cap, 328
National security
 asylum and withholding of removal, statutory bars, 408
 as grounds of deportability, 130–131
 as grounds of inadmissibility, 92–99
Nazis. *See* Genocide or Nazi-sponsored persecution
Nicaraguans. *See* NACARA
Notice of Address Change (Form EOIR-33), 34, 41–42
Notice to Appear (NTA) (Form I-862)
 challenging the NTA, 57–60
 charging document, 9–11
 proper service, 9–10
 service of, 60–61
O
Obama administration
 prosecutorial discretion memoranda, 533–535
Obstruction of justice
 as aggravated felony, 166
Office of Chief Counsel (OCC)
 role of, 2
Office of the Principal Legal Advisor (OPLA)
 at individual hearing, 37–39
 learning who is assigned to case, 37
 role of, 2
Order to Show Cause (OSC) (Form I-221)
 charging document, 11
 proper service, 11
P
Pardons
 deportability, 167
Passports and visas
 crimes relating to, 169
 deportability based on, 172
 as evidence of alienage, 65, 86
 inadmissibility based on, 105, 111–112, 128–129, 130, 151
 obtaining, 55–56

PATRIOT Act. See USA PATRIOT Act

- PATRIOT Act.** *See* USA PATRIOT Act
- Persecution**, 332–337
- in the aggregate, 337
 - in children's cases, 337
 - credible fear of. *See* Credibility and credible fear determinations
 - elements of, 333–337
 - evolution of concept, 332
 - past persecution, 338–341
 - fundamental change in circumstances, 338–339
 - humanitarian asylum, 342–343
 - internal relocation, 339–341
 - persons who have participated in persecution of others, 405–407
 - reasonable fear of, 441–442
 - well-founded fear of, 344–345
- Petty offenses**
- exception to CMT inadmissibility ground, 147
- Physical disorders**
- as inadmissibility ground, 89–90
 - waivers, 238
- Physical presence.** *See* Continuous residence/physical presence
- Plea agreements**
- judicial removal order, 45
- Pleadings**
- removal proceedings, 33–34
- Political opinion, as protected ground for asylum**, 350–352
- Polygamists**, 122
- Postponement of removal proceedings**, 473–484
- administrative closure, 475–477
 - continuances, 477–482
 - status dockets, 482–484
 - strategies for denial of postponement, 484–487
 - termination and dismissal, 474–475
- Practice tips**
- for lay advocates, 40–43
 - obtaining a Certificate of Citizenship, 55
 - obtaining a passport, 55
- Pre-hearing conferences**
- motion for, 31
- Pre-hearing motions**, 26–31
- Pre-hearing statements**, 35
- Presence, continuity of.** *See* Continuous residence/physical presence
- Presence in U.S. without permission or parole**
- as deportability ground, 125
 - as inadmissibility ground, 103–104
 - reentry without authorization, 120–121
- President of U.S., threats against**, 169
- Previously removed aliens**
- inadmissibility of, 113–115
- Prior removal orders**
- inadmissibility grounds, 112–115
- Property, crimes against**
- as crime involving moral turpitude, 153
- Prosecutorial discretion**, 531–543
- asylum, 372–374
 - Biden administration memoranda, 542–543
 - OPLA memorandum (May 27, 2021), 189, 198, 199, 204, 210, 214, 429, 474–475, 477, 479, 537, 539
 - detention under INA §236(a), 178–182
 - foundational memoranda, 532–533
 - Meissner memo (Nov. 17, 2000), 533
 - INA §212(c) relief, 276–278
 - Obama administration memoranda, 533–535
 - Trump administration memoranda, 535–537
- Prostitution and commercialized vice**
- as deportability ground, 138, 166
 - as inadmissibility ground, 138, 156
- Protection orders, violation of**
- as deportability ground, 138, 171
 - waivers, 171–172, 253–254
- Public charges**
- deportability, 131–132
 - inadmissibility, 99–102
- Public Health Service (PHS)**, 88

R

Race, as protected ground for asylum, 347

Rape

- as aggravated felony, 160–161

Readjustment of status, 217

REAL ID Act

- asylum and withholding provisions, 365–366, 374–379, 395
- terrorist activity, 93, 182, 410

Reasonable fear process

- asylum and withholding of removal, 437, 439, 441–442
 - detention during, 443–444

Reasonable suspicion, 75–76

Reckless endangerment

- as crime involving moral turpitude, 152

Refugees. *See also* Asylum and withholding of removal

- government involvement in persecution or government's inability to control persecution, 369–372
- Refugee Travel Document, 398

Reinstatement of removal, 45–46

Religion

- protected ground for asylum, 348–350
- violations of religious freedom committed by noncitizen, ground for deportability, 131

Removal proceedings. *See also* Cancellation of removal; INA §212(c) relief; Voluntary departure

- adjustment-of-status defense.
- See* Adjustment of status appeals, 39
- basic concepts, 1–11
- burden of proof, 57, 63–65
- case flow processing, 31–32, 62, 205
- challenging the NTA, 57–60
- changes to laws affecting, 6–7
- charging documents, 9–11
 - review for possible errors, 42

- clear and convincing evidence, 64
- conceding vs. contesting removability, 56–61
- congressional power to deport, 3–4
- contesting removability, 47–83

- U.S. citizenship, determination of, 48–54
- DACA.** *See* Deferred Action for Childhood Arrivals
- deportability vs. inadmissibility, 6–8
- discovery, 22–25
- due process in, 12
- failure to attend as ground of inadmissibility, 104–105
- IJ decisions, 39
- in absentia* hearings, 40
- inadmissibility vs. deportability, 6–8
- individual hearings, 37–39. *See also* Individual hearings
- lay advocates assisting respondents, 40–43
- master calendar hearings, 31
- off-the-record discussions, 39
- orders of removal
- provisional waiver, 235
 - reinstatement of removal, 45–46
 - review of. *See Appeals to BIA; Judicial review*
 - placement in removal proceedings, common scenarios, 4–6
 - pleadings, 33–34
 - postponement, 473–484. *See also* Postponement of removal proceedings
 - practice tips, 40–43
 - pre-hearing motions, 26–31
 - pre-hearing statement, 35
 - prosecutorial discretion. *See Prosecutorial discretion*
 - reinstatement, 45–46
 - rights in proceedings, 12–25.
 - See also specific rights*
 - sample case scenario, 25–26
 - service, 10–11
 - stays, 524
 - termination to proceed with adjustment before USCIS, 214–216
- Residence.** *See* Continuous residence/physical presence
- Robbery, burglary, and theft offenses**
- as aggravated felonies, 163–165
 - as crime involving moral turpitude, 151
- Sabotage**
- as deportability ground, 130, 169
 - as inadmissibility ground, 92–93
- Safe third country option**, 392–394
- St. Cyr (2001) ruling*, 272–273
- Salvadorans.** *See also* NACARA
- detention, special provisions for, 21–22
- Search and seizure**
- motions to suppress, 65–81
 - opening door to private dwelling, 72–73
 - reasonable search, 71–73
- §212(c).** *See* INA §212(c) relief
- §245(i).** *See* Adjustment of status
- Sentencing**
- determination of “conviction.”
 - See Convictions*
- Sex crimes**
- as aggravated felonies, 160–161
 - as inadmissibility ground, 152
- Sex offenders**
- failure to register, as deportability ground, 167
- SIJ I-360 petitions**, 199, 470
- Silence.** *See* Fifth Amendment rights
- Sixth Amendment**
- not available to individuals in removal proceedings, 14
- Smuggling**
- as deportability ground, 126–127
 - waiver [INA §237(a)(1)(E)], 252–253
 - as inadmissibility ground, 110
 - waiver [INA §212(d)(11)], 232
- Social group membership, as protected ground for asylum**, 353–355
- change to procedure in articulating, 363–365
 - family as social group, 360–363
- Social Security Number**, 434
- Special immigrant juveniles (SIJs).** *See* Minors
- Stalking**
- as deportability ground, 170
 - waivers, 171–172, 253–254
- Status, adjustment of.** *See* Adjustment of status
- Status dockets**, 482–484
- Stays of removal**
- Immigration Court review, 524
 - motion to rescind and reopen, 567
 - seeking directly from ICE, 485
- Stop and frisk.** *See* Search and seizure
- Stop-time rule.** *See* Crimes
- Stowaways**
- inadmissibility, 109–110
- Student visa violators**
- inadmissibility, 111
- Subpoena**
- motion for, 30

T

- Termination of removal proceedings**, 474–475
- adjustment of status, 214–216
 - DACA recipients, 471
 - for regulatory violations, 78–79
- Terrorist activity**
- as deportability ground, 131
 - as inadmissibility ground, 93–96
 - ineligibility for asylum, 408–413
 - REAL ID Act, 93, 182, 410
 - USA PATRIOT Act, 93
- Terrorist organizations**, 94, 98
- “Terry stops”**, 75
- Theft.** *See* Robbery, burglary, and theft offenses
- Third country transit ban**, 446
- Three- and ten-year bars.** *See* Unlawful presence
- Title 8 of Code of Federal Regulations (CFR)**
- source of law, 3
- Title 42 expulsions**, 440–441, 445–446
- Torture Convention.** *See* Convention Against Torture
- Trading with the Enemy Act of 1917**, 169
- Trafficking in controlled substances**
- deportability, 137, 161–162
 - inadmissibility, 137, 155–156

Trafficking in persons

- Trafficking in persons**
deportability, 126–127, 169, 172
as deportability ground, 172
inadmissibility, 110
Trafficking Victims Protection Reauthorization Act of 2008 (TVPRA), 18–19, 381, 471, 482
- Translation services**
pre-hearing document translation, 35–36
right to, 14–15
- Travel**
by asylum-seekers, 398
as break in continuous physical presence/residence. *See* Continuous residence/physical presence
- Treason**
as deportability ground, 169
- Trial skills**, 489–507
case assessment or analysis, 493–494
closing arguments, 505–506
objections, making and responding to, 504–505
opening statements, 499
prior to trial
 accommodations, requests for, 491
 interpreter, request for, 489–490
 telephonic or video testimony, request for, 490–491
 witness list, filing of, 490
witness examination, 492–499
 credibility assessment, 498
 cross, 493, 496–497, 502–504
 direct, 496, 499–502
 expert witnesses, 495–496
 preparing witnesses, 492–494
 re-direct, 504
right to present evidence, 497
 rules of evidence, 494, 497, 498–499
 testimony procedures, 498
 types of hearings, 494–495
- Trump administration**
administrative closure procedure, 189, 475–476
asylum changes sought by, 330, 407
EOIR policy memoranda
- on child witnesses, 489–491
on continuances, 480–481
on status dockets, 482–484
expedited removal initiatives, 435–436
third country transit ban, 446
- TVPRA.** *See* William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008
- U**
- U nonimmigrant visas**
continuances, 479
waitlist, deferred action grants, 469–470
- United Nations Refugee Agency (UNHCR)**, 445
- Unlawful presence**
advance parole, grant of, 120
determination of, 116–120
inadmissibility grounds, 112, 115–120
reentry without authorization, 120–121
three- and ten-year bars, 115–120
VAWA exception, 119–120
waivers
 inadmissibility waiver [INA §212(a)(9)(B)(v)], 232–233
 provisional waivers, 233–234
- U.S. Citizenship and Immigration Services (USCIS)**
jurisdiction over immigration relief, 471–472
jurisdiction over unaccompanied children, 472–473
termination to proceed with adjustment before, 214–216
- U.S. Department of Homeland Security (DHS)**, 2
- U.S. Immigration and Customs Enforcement (ICE).** *See also* Office of the Principal Legal Advisor
case review procedures (March 2021), 543
Office of Chief Counsel (OCC), 2
Office of Enforcement and Removal (ERO), 398, 543
- USA PATRIOT Act**
terrorist activity, 93
- V**
- Vaccinations, lack of**
as inadmissibility ground, 89
waivers, 238–240
- Venue.** *See also* Change of venue
judicial review, 524
- Victims of criminal activity.** *See* U nonimmigrant visas
- Video testimony, request for**, 490–491
- Vienna Convention on Consular Relations**
Article 36, 14
- Vietnamese nationals**
adjustment of status, 190, 468
- Violence Against Women Act (VAWA).** *See also* Trafficking in persons
adjustment of status, 198
cancellation of removal, 312–328. *See also* Cancellation of removal
exception to unlawful presence, 119–120
hardship factors (legacy INS memo), 325–326
motions to reopen administrative review, 551
relative petitions (Form I-130), 470
self-petitions (Form I-360), 198, 470
waivers, 253
- Violent crimes**
deportability as aggravated felonies, 162–163
- Visas.** *See* Passports and visas
- Visa Waiver Program**, 186
- Voluntary departure (VD)**, 449–464
application for, 457
compliance, establishment of, 456
failure to depart, consequences of, 457–460
period of voluntary departure
 effect of appeal to BIA, 461
 effect of motions to reopen and petitions for review, 461–462
petition for review, effect of, 524–525
post-*Dada* regulations, 462–464
prior VD grant, effect of, 464

purpose of, 449
 requirements
 at conclusion of removal proceedings, 452–456
 prior to conclusion of removal proceedings, 450–452
 for those already departed, 456–457
 voluntary return vs., 464–465

Voting unlawfully
 as deportability ground, 132–133

W

Waivers. 219–254
 for criminal inadmissibility [INA §212(h)], 227–230
 of deportation grounds, 250–254
 discretion, exercise of, 220–221
 for domestic violence deportation grounds, 171–172, 253–254
 extreme hardship waivers, 221–227. *See also* Extreme hardship
 final orders of removal, provisional waiver eligibility, 235
 Form I-212 consent to reapply for admission, 247–250
 Form I-601 application, 246–247
 for fraud or misrepresentation

deportability waiver [INA §237(a)(1)(H)], 250–252
 inadmissibility waiver [INA §212(i)], 230–232
 for health-related inadmissibility grounds [INA §212(g)], 237–240
 communicable diseases, 237–238
 physical or mental disorders, 238
 vaccination requirement, 238–240
 of inadmissibility grounds, 227–250
 nonimmigrant waiver [INA §212(d)(3)], 245–246
 for refugees and asylees [INA §209(c)], 241–242
 for smuggling
 deportability waiver [INA §237(a)(1)(E)], 252–253
 inadmissibility waiver [INA §212(d)(11)], 232
 for special immigrant juveniles [INA §101(a)(27)(J)], 243–244
 timing of waiver application, 236–237
 for unlawful entry, inadmissibility waiver [INA §212(d)(11)], 232
 for unlawful presence
 inadmissibility waiver [INA §212(a)(9)(B)(v)], 232–233
 provisional waivers, 233–234

VAWA waivers [INA §212(a)(9)(C)], 242–243

Welfare benefits
 noncitizens' liability for, 132

Wet-foot/dry-foot policy, 202

William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (TVPRA), 18–19, 381, 471, 482

Withholding of removal. *See Asylum* and withholding of removal

Witnesses
 accommodation requests, 491
 child witnesses, 489–491
 examination, 492–499. *See also* Trial skills
 expert witnesses, 495–496
 list, filing of, 490
 motion for deposition of, 30
 preparing for examination, 36–37
 right to examine, 16
 telephonic or video testimony, request for, 490–491
 types of, 495–496

Women. *See also* Violence Against Women Act
 Battered Immigrant Women Protection Act of 2000, 171
 cancellation of removal for abused women and children. *See* Cancellation of removal
 Central American female asylum cases, 352, 356–360